# Heritage Committee Orientation Session



October 29, 2019

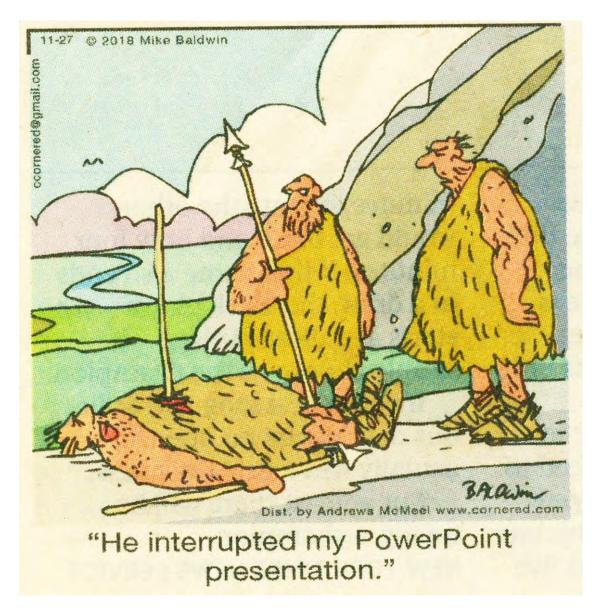
### Introductions & Thanks

- Town of Gravenhurst
- CHO
  - Association of municipal heritage committees
  - We are volunteers
  - Annual conference Markham May 28 – 30, 2020 – Vision 2020
- Presenter
  - More than 40 years in heritage conservation in Ontario
- Participants



## You may interrupt me

- Questions are welcome
  - I will not spear you
- You will get a copy of the presentation

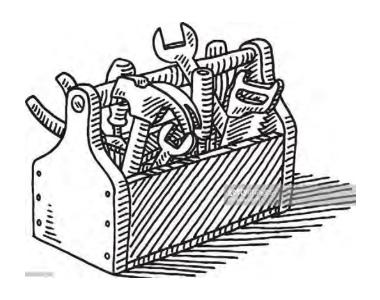


### To assist:

- New Municipal Heritage Committee (MHC) members
- A refresher for existing MHC members
- All members in understanding recent Ontario Heritage Act (OHA) changes
  - Recent changes are on a 'go forward' basis; not retroactive
- Municipal staff and councillors in understanding the role of MHCs and heritage legislation

## Takeaways:

- 1. Your role as a MHC member is important;
- 2. There are many tools to protect heritage;
- 3. Each tool has strict process requirements;
- 4. Work with your Council & staff; and
- 5. It can be fun and rewarding.



## Scope of Session:

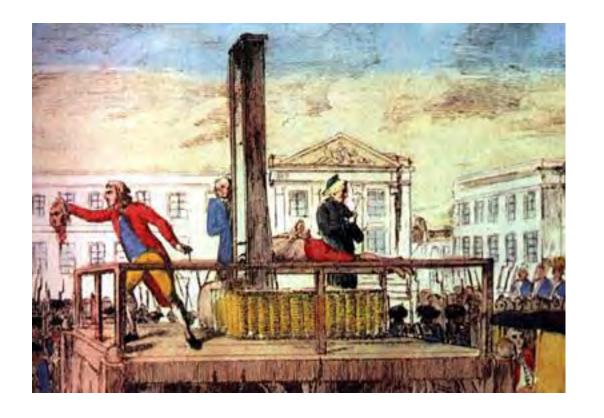
- Background
- Role of MHC
- Council/staff relations
- Heritage Register
- Listing a Property in the Register
- Part IV Individual Property Designation
  - Designation
  - Alteration & Demolition
  - Amending or Repealing designation
- Part V District Designation
  - Designation
  - Alteration & Demolition

- Heritage Easement Agreements
- Planning Policy & Application Reviews
- Heritage Property Standards
- Grants
- Research
- Outreach/education

# Background

## Background:

- Welcome to heritage conservation
- Heritage conservation largely began in the late 1700s when many people lost their heads:



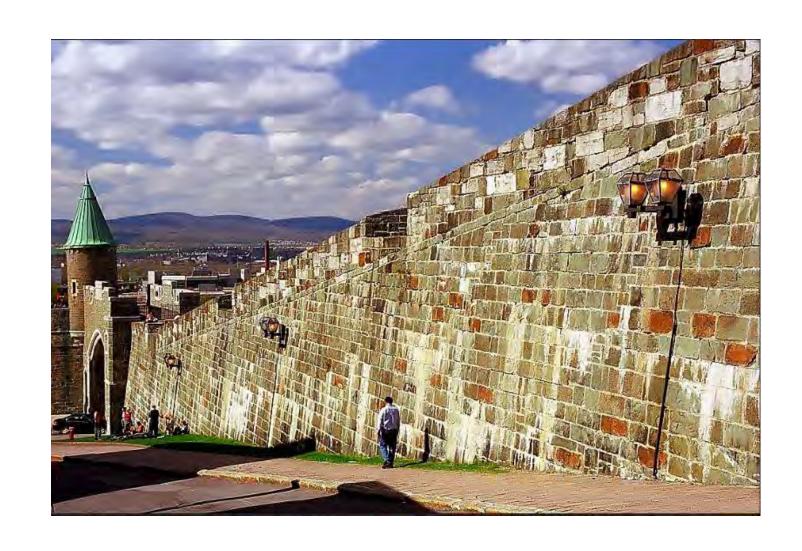
### Background:

• During the French revolution - Heritage resources - not just the aristocracy but workers who built and maintained the resource, e.g., architects, masons, roofers, woodworkers, servants etc.



# Background:

- In Canada began in the 1870s
- Governor General, Lord Dufferin
- proposal demolish
   Quebec City
   defense structures
   following British
   military withdrawl



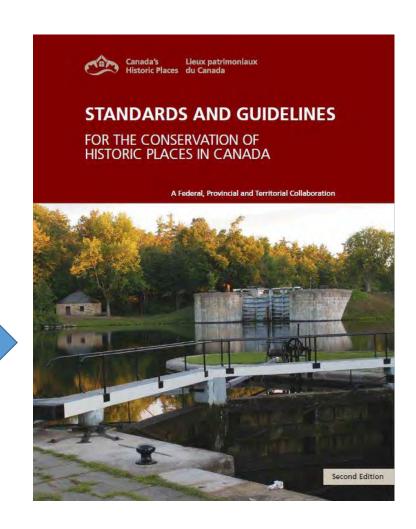
# Role of MHC

# The role of a MHC:

- To <u>advise</u> Council on heritage conservation matters
- Heritage Act requires Council to consult its MHC on:
  - Listing in the Register;
  - Council's intent to designate (Part IV);
  - Council's intent to amend or repeal a designation (Part IV);
  - Proposed alteration of a designated property (Part IV);
  - Proposed demolition or removal of a building or structure on a designated property (Parts IV of V);
  - Heritage Conservation District studies (Part V): and
  - Heritage Easement Agreements.
- Other matters in the municipal by-law and planning documents

### MHC members should be aware of:

- Municipal By-law establishing the MHC
- Ontario Heritage Act
  - Regulation 9/06 Criteria for Designation
- Municipal Planning documents e.g. Official Plan
- Provincial guidelines & policies Ontario Heritage Toolkit & PPS
- Standards and Guidelines
- Municipal protocols re: heritage
- Others?



# Council / Staff Relations

# Council / Staff Relations

- MHC should use all channels to communicate with its Council:
  - Through a subcommittee of Council, e.g., Planning committee
  - MHC meeting agendas / minutes
  - Through the member(s) of Council on the MHC
  - Direct discussions with councillors –speak with one voice
  - Reports to council
  - Through municipal staff
  - Other?

# Council / Staff Relations

- MHC should have good working relations with critical staff -
  - Clerk
  - Planning
  - Chief Building Official (building / demolition permits)
  - Culture / Recreation
  - Others?

# The Heritage Register

# The Heritage Register

- Legislation OHA Section 27
- Clerk keeps a Heritage Register
- Register shall include all DESIGNATED properties
- Register <u>may include</u> property not designated but <u>Council</u> "believes to be of cultural heritage value or interest" **LISTED**

# Listing a Property in the Register

## Reason to List Property in the Heritage Register:

- **EFFECT** of a property in Register as LISTED
  - **DELAY IN DEMOLITION** 60 days notice to Council of a municipality
    - If not listed Chief Building Official must issue a demolition permit within 10 business days of receipt of application unless safety issues
  - **FLAG** to municipality & other government agencies that Council's considers that the property may have heritage value

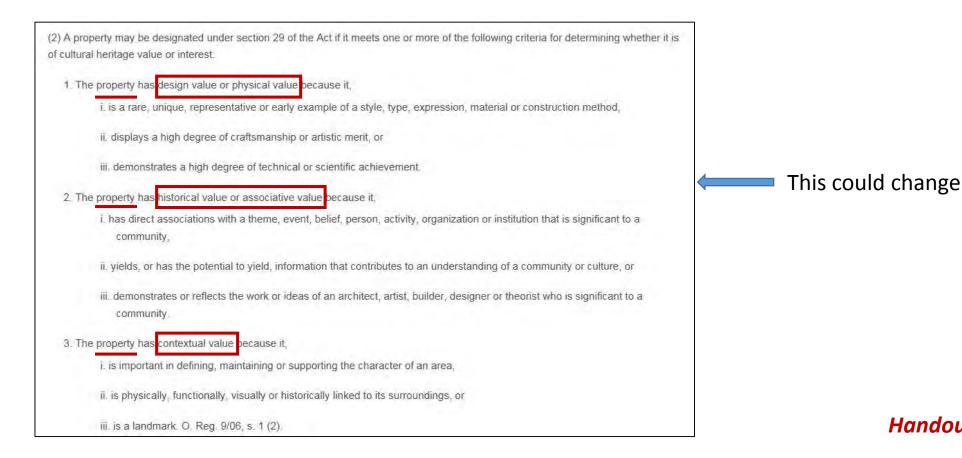
# Listing a Property in the Heritage Register

### • **Legislation** – OHA Section 27:

- <u>CONTENT</u> of Listing:
  - must include a location description of the property
  - NEW Cultural heritage value or interest of property see notification
- CONSIDER:
  - New 'prescribed principles' OHA 26.0.1; unknown at this time
- CONSULT WITH MHC:
  - Council must consult with its MHC prior to listing a property in the Register
- NOTIFICATION:
  - NEW- Council must notify owner of listing within 30 days <u>after</u> inclusion in Register
  - Notice to property owner must include:
    - Why property of cultural heritage value or interest
    - Statement of effect of listing delay in demolition
- OBJECTION BY OWNER:
  - NEW Owner may object to listing to Council with reasons for objection
    - No time limit for objection or number of times owner may object
- COUNCIL DECISION AFTER OBJECTION:
  - After filing objection, Council must decide on continued inclusion in Register
  - Provide notice to owner within 90 days of Council's decision

# Listing a Property in the Heritage Register

Why property of cultural heritage value or interest – Regulation 09/06



Handout - 1

# Listing a Property in the Heritage Register

### Municipal Experience:

- Who researches listed properties MHC, staff, consultants?
- Who initiates listing MHC, Council, public, planning application?
- Notify property owners? Who? When? Now required after Listing
  - Municipal requirements?
  - **SUGGESTION** notify prior to taking to heritage committee and/or Council
- Handling objections?
- Scope of information in Register? Heritage values Reg 9/06?
- How do you put it forward to your Council?
- Removal from Register- process?
- Emergencies how handled?

# Listing - Ajax - Heritage Register Experience

### Ontario Regulation 9/06: Criteria for determining cultural heritage value or interest

Non-designated properties being considered for listing on the Town's heritage register are evaluated using a set of provincially regulated criteria. If a property is deemed to satisfy one or more of the nine criteria below, listing on the heritage register is warranted.

#### 1. Design or Physical Value

#### The property:

- i. is a rare, unique, representative or early example of a style, type, expression, material or construction method;
- displays a high degree of craftsmanship or artistic merit; or
- iii. demonstrates a high degree of technical or scientific achievement.

#### 2. Historical or Associative Value

#### The property

- has direct associations with a theme, event, belief, person, activity, organization or institution that is significant to a community:
- iii. yields, or has the potential to yield, information that contributes to an understanding of a community or culture; or
- demonstrates or reflects the work or ideas of an architect, artist, builder, designer or theorist who is significant to a community.

#### 3. Contextual Value

#### The property:

- is important in defining, maintaining or supporting the character of an area;
- ii. is physically, functionally, visually or historically linked to its surroundings; or
- iii. is a landmark.

### Where can I get more information?

For more information, contact the Town of Ajax's Heritage Planner at 905-619-2529 x3200 or heritage@ajax.ca. The Heritage Planner can also provide general information on heritage conservation and land use planning, Additional information can be found on the Town's website at ajax.ca.

### Frequently Asked Questions from Property Owners

### Is special approval required to renovate or make changes to my listed property?

There are no special requirements for a lieted property over and above those applicable to all properties in the Town. However, if a building permit is required for any renovation work, the Town's Heritage Planner may contact you to provide suggestions on how to ensure that the heritage value of the property is protected through the renovation process.

### Will being listed prevent future development on my property?

Listing on the heritage register will not prevent future development on your property. However, if the Town receives a development application for your listed property, it may decide to proceed with a heritage designation which could influence the form and level of development that is permitted. There are many good examples in Ajax of new developments that incorporate heritage properties. It is the goal of the Town to balance the benefits of heritage conservation with those of new development.

### Will being listed impact the real estate value of my property?

Listing on the heritage register should not impact your property's real estate value since the process of listing is purely an administrative one with no legal implications. Interestingly, however, studies conducted in Ontario involving designated heritage properties have demonstrated a positive relationship between designation and real estate value. These studies have shown that real estate values for designated properties are more resilient in times of market fluctuation and can increase at a faster rate than non-designated properties.

### Will being listed affect my property insurance?

The cost of your insurance is based primarily on two principles: the level of risk and the type of coverage. Older properties may be subject to higher risk due to antiquated systems and materials, so risk is likely to be higher regardless of whether they have been listed on a heritage register. Similarly, some types of

insurance, such as full replacement cost insurance, which provides for repair or replacement with "like kind and quality," can be more expensive than others. Since listing has no bearing on the type of coverage required, it should not have an impact on your insurance rate.

### How can I get my property listed on the heritage register?

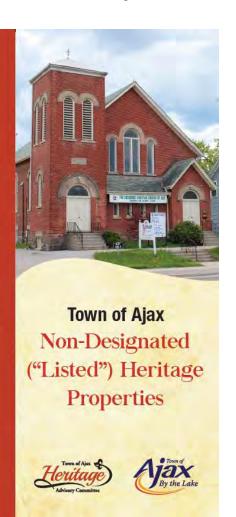
The first step is to complete and submit the required application form. Once the application is received by the Town of Ajax Heritage Planner, a summary report will be written that provides a recommendation to the Town's Heritage Advisory Committee. The matter will then be forwarded to Town Council for a final decision.

### How can I get my property removed from the heritage register?

To initiate this process, the applicant must complete and submit the required application form along with any required reports. Once the application package is received by the Town of Ajax Heritage Planner, a summary report will be written that provides a recommendation to the Town's Heritage Advisory Committee. The matter will then be forwarded to Town Council for a final decision. Applications for removal must be supported by a Cultural Heritage Evaluation Report (CHER) completed by a qualified heritage consultant. The Town will only support the removal of a property from the heritage register if it is demonstrated that the property does not possess heritage value.

### How do I go about demolishing a building on my listed property?

Anyone wishing to demolish a building on a listed property must complete and submit a Notice of Intention to Demolish application to the Town along with any required reports. Once this application package is received, the Town has 60 days to determine whether or not to proceed with heritage designation under the OHA. If the Town does not pursue heritage designation permit can be submitted to the Town following the expiration of the 60-day period. In the event that the Town does pursue heritage designation, the applicant will be bound by the requirements of the OHA.



# Listing - Ajax - Heritage Register Experience

### 34 Arnold Estate Lane



Name: The Arnold Estate

Year Built: 1867

Historic Use Category: Residence Historic Use Type: Single Dwelling

Style: Georgian

Structure Type: Masonry – Stone Cladding: Stone – Dressed

Heritage Status: Heritage Inventory

### Design/Physical Value:

- 2-storey, 5-bay rectangular-plan main house with single-storey rear and west wings, all constructed of dressed fieldstone
- Original single-storey house was modified in 1924 with the addition of a second storey to give a traditional Georgian appearance
- Gabled roof is clad in imitation slate, includes bell-cast eaves and reveals stone chimneys at both ends
- Main entrance includes half-sidelights and a brick lintel under a gabled portico with columns executed in the Doric order
- Value exists in craftsmanship and as a rare two-storey stone dwelling

#### Historical/Associative Value:

- Built by wealthy Irish businessman William Wright in 1867 on lands purchased from Major John Smith in 1829
- Sold to John Fothergill in 1908 and Harry & Irene Arnold in 1924 (\$25k)
   Contextual Value:
- The property originally fronted on Kingston Road but is now located within a condominium development with a small parkette to the west
- Front entrance is located on a cul-de-sac and is marked by a plaque
- Layout of Arnold Estates preserves visual connection to Kingston Road



View of north façade (2016)



View of northwest corner (2016)

### 34 Arnold Estate Lane



Ontario Regulation 9/06 Criteria	Hit?
1. The property has design value or physical value because it,	
i. is a rare, unique, representative or early example of a style, type, expression, material or construction method,	1
ii. displays a high degree of craftsmanship or artistic merit, or	1
iii, demonstrates a high degree of technical or scientific achievement.	
2. The property has historical value or associative value because it,	
i. has direct associations with a theme, event, belief, person, activity, organization or institution that is significant to a community,	1
ii. yields, or has the potential to yield, information that contributes to an understanding of a community or culture, or	
iii. demonstrates or reflects the work or ideas of an architect, artist, builder, designer or theorist who is significant to a community.	
3. The property has contextual value because it,	
i. is important in defining, maintaining or supporting the character of an area,	
ii. is physically, functionally, visually or historically linked to its surroundings, or	1
iii. is a landmark.	



# Listing - Ajax - Heritage Register Experience

	APPLICATION FOR RE PROPERTY FROM per Section 27 (1.2) of the Ontario	THE HERITAGE	REGISTER	5.)	
Planning and Developmen 65 Harwood Avenue South Ajax ON L1S 2+9	nt Services			Tel. 905-653-455 Fax. 905-686-036 Www.ajax.c	
	FO	R TOWN USE ONLY			
F & Wumber		Date of Receipt			
Property Identifica	ation				
Municipal Address for descri	ption of location)				
Contact Information	oπ				
	Mailing Address	Тетерноне	Facalmillo	Sinair	
Applicant					
Property Owner					
Property Informati					
Property Name	lon-				
Lieting of all relevant buildings/attractures on the property					
Year Built			□ Known	3 Speculated	
Architectural Style					
Structural System			☐ Known	☐ Speculated	
3.5 C 35 C 1 SA T 10 M					
Cleading Type					
-					

the ext	e a description of why you believe that this property should be r sting Heritage Register property profile that is being disputed, a	BS Well S	from the Heritage Register. Please reference any information in a any information asserting that the property <u>does not</u> possess or 3) contextual value, as per Ontario Regulation 9/06.
lseb (.	gn value or physical value, 2) historical value or associative val	ue, and/	or 3) contextual value, as per Ontario Regulation 9/06.
5.	Supporting Information		
Req	ulred	Optio	nai
	Cultural Heritage Evaluation Report (by qualified consultant)		Historical photographs
-	Chain of ownership (dating to before the construction date)	l _	Plan of Survey
lп	Current photographs (all elevations of relevant structures)		Other Information /hooks articles legal documents etc.)
6.	Current photographs (all elevations of relevant structures)  Affidavit and Sworn Declaration of Applicant		Other information (books, articles, legal documents, etc.)
agree nforma	Affidavit and Sworn Declaration of Applicant that all information submitted in support of this application may titlion and Protection of Privacy Act.   hereby certify that all statement	s contair	available for public review, pursuant to the <u>Municipal Freedom of</u> ed within this application are true.
agree Informa Declare	Affidavit and Sworn Declaration of Applicant that all information submitted in support of this application may be	s contair	available for public review, pursuant to the <u>Municipal Freedom of</u> ed within this application are true.
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# Listing - St Marys - Heritage Register Experience

Address/common identifier	Photograph	Significant owners/ date / brief description
Church Street North		
Street Address: 112 Church North		1905 Queen Anne, two storey red brick villa; built for local quarry owner, James Sclater, then owned for many years by his daughter,

**No longer adequate** – what are its heritage values?

### Listing in the Heritage Register - Cautions

Cautions:



Toronto developers accused of carrying out 'stealth' demolitions amid heritage-designation backlog





STATEMENT OF SIGNIFICANCE; 181 and 183 COLLEGE STREET (REASONS FOR INCLUSION)

The properties at 181 and 183 College Street are worthy of inclusion on the City of Toronto's Heritage Register for their cultural heritage value, and meet Ontario Regulation 9/06, the provincial criteria prescribed for municipal designation, which the City also applies for inclusion on its Heritage Register. This assessment indicates that the properties meet the criteria under design and contextual values, and further research may identify additional values, including associations with communities, individuals and architects.

### Description

The properties at 181 and 183 College Street were identified for their potential cultural heritage value in the College Street Study Official Plan Amendment adopted by the City of Toronto in 2017.

Located on the south side of the street between McCaul and Henry streets, the properties at 181 and 183 College Street contain a pair of semi-detached house form buildings that were first recorded as "unfinished" in 1886 in the City Directory. Occupied the following year, the dwellings were later converted for mixed residential and commercial uses.

### Statement of Significance

The properties at 181 and 183 College Street have design value as surviving examples of late 19th century house form buildings on College Street, west of McCaul Street, with detailing from the popular architectural styles of the Victorian era, including the Italianate and Gothic Revival. Placed in the centre of a trio of semi-detached house form buildings that were constructed together, the pair is further distinguished by the surviving decorative wood detailing in the cables.

Contextually, the properties at 181 and 183 College Street are valued for their role in defining, supporting and maintaining the historical character of College Street, west of McCaul Street, which originally developed as a residential neighbourhood. With their later conversion for mixed commercial and residential uses, the buildings reflect the ongoing evolution of the thoroughfare.

The buildings at 181 and 183 College Street are historically, visually and physically linked to their setting where they are part of a series of complementary late 19th century house form buildings adjoining both sides of the intersection with Henry Street.

#### Heritage Attributes

The heritage attributes of the building at 181 and 183 College Street are:

- The setback, placement and orientation of the buildings on the south side of the street between McCaul and Henry streets
- The scale, form and massing of the 2½-storey plans above the raised stone bases inclusion on Heritage Register - College Street Properties

# Designating a Property – OHA Part IV

### Reason to designate Property - OHA Part IV:

• **EFFECT** – Council may manage change to a property's heritage attributes:

- Starting from notice of intent to designate:
  - Void prior permits permitting alterations or demolition
  - No alteration or demolition affecting <u>heritage attributes</u> without Council approval

### Designating a Property - Part IV

- Legislation OHA Sections 29, 30 & 33:
  - REQUIREMENTS:
    - Property must meet at least one of the prescribed criteria Regulation 9/06
    - NEW Council must consider 'prescribed principles' OHA 26.0.1; unknown at this time
    - NEW Council may not designate 90 days after 'prescribed event'; unknown at this time
  - <u>CONTENT</u> of by-law and notice:
    - must include a location description of the property
    - Must include statement of cultural heritage value or interest
    - Description of the <u>heritage attributes</u> of the property.
    - NEW By-law must comply with 'prescribed requirements'; unknown at this time

### • CONSULTATION:

- Council must consult with MHC prior to expressing intent to designate
- NOTIFICATION:
  - intent to designate sent to Owner, Trust & published in newspaper
  - Property location; statement of value & heritage attributes;
  - Objection within 30 days after date of publication of notice
- COUNCIL PASSES BY-LAW

### Designating a Property - Part IV

- Legislation OHA Sections 29, 30 & 33:
  - TWO STAGE OBJECTION PROCESS NEW
    - 1. to Council on notice of intent to designated:
      - Within 30 days of publication of notice of intent to designate
      - If objection, Council must decide whether to continue with designation
        - Within 90 days of notice of intent to designate
      - If Council designates:
        - Must designate within 120 days of notice of intent to designate unless 'prescribed circumstance' to be in regulation unknown at this time
    - 2. to Local Planning Appeals Tribunal (LPAT) after designation:
      - May object to LPAT within 30 days of publication of notice that by-law has been passed
      - LPAT holds a hearing and issues a 'FINAL DECISION'
        - Dismisses appeal or
        - Orders Council to repeal by-law in whole or part as determined by LPAT

## Designating a Property - Part IV

### Municipal Experience:

- Who researches properties for designation MHC, staff, consultants?
- Who initiates designation MHC, Council, public, applicant for development?
- Does the municipality have property notification requirements?
- Who prepares designation By-law?
  - Legal description of property
  - Statement of heritage value and list of heritage attributes
    - Should meet legislative requirements & provide guidance to the property owner
- How do you put it forward to your Council?
- Emergencies how handled?
- Appeals who goes to LPAT?

# Designating a Property - Part IV - West Grey



Carnegie Free Library
240 Garafraxa Road North,
Durham





### Designating a Property - Part IV — West Grey

REASONS FOR DESGIANTION: 240 GARAFRAXA STREET NORTH (STATEMENT OF SIGNFIICANCE)

ATTACHMENT NO. 3

Durnam Carnegie Free Library

#### Description

The property at 240 Garafraxa Street North is worthy of designation under Part IV, Section 29 of the Ontario Heritage Act for its cultural heritage value, and meets the criteria for municipal designation prescribed by the Province of Ontario under the three categories of design, association and contextual values. Located on the west side of Garafraxa Street North, north of George Street West immediately north of the Knox United Church in the community of Durham, the Durham Carnegie Free Library, built 1911 to 1912, is a 1 storey institutional building constructed as an area library and meeting room.

#### Statement of Cultural Heritage Value

The Durham Carnegie Free Library is a well preserved, representative example of a stone and brick, Beaux-Arts Classical Revival style, institutional building in the community of Durham. It was constructed for the municipality of the Town of Durham in response to a \$8,000 grant from the Carnegie Foundation for the construction of a free, public library. The Foundation, founded in 1905, is a philanthropic organization established by the American industrialist, Andrew Carnegie, which, in the early twentieth century, provided grants to municipalities in the English speaking world for the construction of free public libraries to further Carnegie's belief of a society governed by meritocracy through self-education. The Building was designed by the Guelph Architect William Austin Mahoney (1871 – 1952). It was constructed by Hugh McDonald (masonry) and George Kress (carpentry) on land that had been donated to the Town by a mayor, David Jackson Jr. The Library, In its original location facing east, retains the architectural features required by the Foundation and in particular, James Bertram, Carnegie's secretary. The Library, located immediately north of the Knox United (originally Presbyterian) Church, contributes to, and has a strong visual presence on, the streetscape of this predominantly residential area just north of the commercial core of Durham. The Building was used as the community library from its opening until 2017.

### Heritage Attributes

The heritage attributes of the property 240 Garafraxa Street North are:

#### On the Exterior

- . The 1-storey institutional building on a raised basement
- The scale, form, height and massing of this square building on a rectangular-shaped lot.
- The broken coursed, cut limestone basement and the red brick clad first floor; the latter with banding on the principal (east) elevation
- The low pitched, black asphalt shingled, hip roof with its projecting, plain wood clad eaves on the main building on the portico

### SCHEDULE TO THE BY-LAW

- The symmetrical arrangement of the principal (east) elevation with the central entrance, positioned mid-way between the basement and the first floor, flanked on either side by pairs of window openings on the first floor and the basement
- The central portico on the principal (east) elevation, which shelters the front entrance, with
  arched openings with stepped concrete voussoirs on the three sides, Ionic columns and pilasters
  on red brick piers supporting the portico and key-stone cartouche in the east opening
- The straight staircase and plain concrete balustrade leading to the portico and the front entrance.
- The first floor large rectangular window openings with one over one wooden sash and transom
  above and concrete lug sills on all elevations
- The concrete lintels over all window openings except those on the first floor of the principal elevation where there are large stepped voussoirs over the semi-circular window openings
- . The shorter window openings on the basement with one over one wood sash
- The wide front entrance opening with its semi-circular head, door leafed door and semi-circular transom

#### On the Interior on the first floor:

- · The high ceilings
- On all windows wood casings and sills
- · Around all door openings wood casings
- The wood framed, glass paneled swinging doors from the vestibule to the first floor
- All baseboards and chair rails
- The pair of tapered, square, paneled wood columns immediately west of the entrance vestibule
- The moulded wood casing at the base of the arched and straight openings, that latter supported by the pair of square columns,
- The paneled doors to the office and to the basement staircase

#### On the interior in the basement:

- The staircase leading from the first floor to the basement, including newel posts, balusters, hand rail, string course, treads and risers
- The door and wall of the basement entrance vestibule
- On all remaining windows wood casings and sills

Heritage Attributes

Handout - 2

values

Contextual
values

Heritage
Attributes

Criteria met ---

Design values

**Associative** 

# Altering a Designated Property – OHA Part IV

Protection – Managing change to property's heritage attributes

- Legislation OHA Section 33:
  - Council approval required to alter a Part IV designated property
  - Scope of alterations:
    - Alteration limited to <u>heritage attributes</u>
  - Apply to Council for a Heritage Permit to alter:
    - with plans as required by Council and as prescribed by regulation (unknown at this time)
  - Council issues notice:
    - receipt of complete application issues receipt within 60 days application commenced
  - Decision Time:
    - Council, after consulting with its MHC, must make a decision:
    - within 90 days of notice of complete application; or
    - NEW Within 150 days after application commenced if not a complete application; or
    - alteration deemed approved if Council fails to meet time lines.
  - Council may:
    - Approve
    - Approve with conditions
    - Refuse

- Council may delegate its <u>approval</u> authority to municipal employee
  - Refusal remains with Council
- Council issues notice of its decision
- Applicant may appeal Council's decision to LPAT
  - Appeal within 30 days of Council's notice of its decision
- Appeal referred to LPAT which holds hearing & issues decision
  - Dismiss appeal
  - Approval appeal in whole or part and so direct municipal council

### Municipal Experience:

- Who deals with the applicant in preliminary meetings MHC, staff?
- What does your Council require to accompany an application to alter?
- Do you have a formal heritage permit process?
- Has your Council delegated approval of alterations to staff?
  - Do you have heritage staff to deal with alterations?
  - What does staff/MHC use as a guide in approving alterations? Standards & Guidelines?
- Who prepares the report to Council on the application?
- Have you negotiated conditions on past approvals to alter?
- Appeals who goes to LPAT?

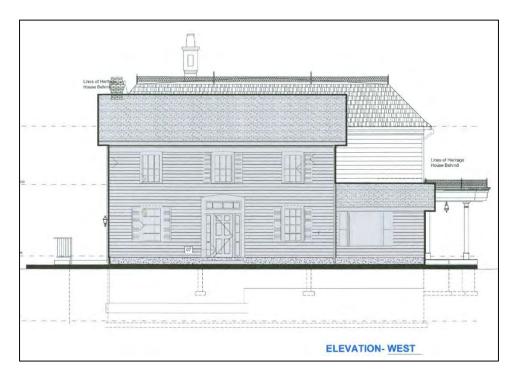
#### • Things to consider:

- Are the alterations:
  - ADVERSELY AFFECTING the property's heritage value?
  - SUBORDINATE to the property's heritage?
  - COMPATIBLE to the property's heritage values?
- Are there options which would achieve the owner's objectives but be better for the property's heritage values?
- Are the alterations reversible?
- Do the alterations restore documented heritage features?

# Altering a Part IV Designated Property - Georgina



Proposal –
Rear Addition on a farm property



# Altering a Part IV Designated Property - Georgina

- Conditions of Approval
  - Heritage Easement Agreement
  - Amend designation by-law to include landscape features
  - Resolve condition issues on heritage building
  - Maintain views of house from main road landscaping
  - Financial guarantees



# Demolition on a Designated Property – OHA Part IV

Protection – Council can prevent demolition but owner can appeal to LPAT

## Demolition on a Part IV Designated Property

- **Legislation** OHA Section 34:
  - Council approval required for demolition or removal on a Part IV designated property of:
    - Heritage attributes
    - A building or structure whether or not it affects the heritage attributes
  - Apply to Council for a Heritage Permit to demolish:
    - with plans as required by Council and as prescribed by regulation (unknown at this time)
  - Council issues notice:
    - receipt of complete application issues receipt within 60 days application commenced
  - Decision Time:
    - Council, after consulting with its MHC, must make a decision:
    - within 90 days of notice of complete application; or
    - NEW Within 150 days application commenced if not a complete application; or
    - demolition deemed approved if Council fails to meet time lines;
  - Council may:
    - Approve
    - Approve with conditions
    - Refuse

## Demolition on a Part IV Designated Property

- **Legislation** OHA Section 34:
  - Council <u>cannot</u> delegate its approval authority for demolition to municipal employee
  - Owner may appeal Council's decision within 30 days of notice of Council's decision
  - Appeal referred to LPAT:
    - holds hearing;
    - makes final decision in an order to municipal council
  - If demolition approved, Council repeals all or part of designation by-law

### Demolition on a Part IV Designated Property

#### Municipal Experience:

- Who deals with the applicant in preliminary meeting MHC, staff?
- What does your Council require to accompany an application to demolish?
- Do you have a formal heritage permit process?
- Who prepares the report to Council on the application?
- Have you negotiated conditions on past approvals to demolish?
- Appeals who goes to LPAT?

# Amending or Repealing an individual Heritage Property By-law — OHA Part IV

Outcome – Heritage protection removed

## Amending or Repealing a Part IV Designation

- **Legislation** OHA Section 30.1 (Amending), 31 (Repeal):
  - Council approval required for amend or repeal a Part IV designated by-law
  - Amendment process not required:
    - To clarify or correct statement of cultural heritage value or list of attributes
  - Amendment process: with time limits
    - Notice to property owner
    - Consult with MHC
    - Owner may object; if Council does not withdraw, appeal to LPAT
  - Repeal process: with time limits
    - Notice to property owner & publish in newspaper
    - Consult with MHC
    - Anyone may object; if Council does not withdraw, appeal to LPAT
  - LPAT
    - Holds hearing
    - Renders final decision and orders Council as appropriate

# Designating a Heritage Conservation District (HCD) – OHA Part V

### Reason to designate a HCD - OHA Part V:

- **EFFECT** Council may manage change to all properties within a heritage area so as to preserve the area's heritage character:
  - Includes all private and public properties within the HCD
  - Excludes interiors of buildings
  - No owner may alter or demolish affecting <u>heritage attributes</u> of the property or area without Council approval
  - There are guidelines for managing change in the HCD

# Designating a Heritage Conservation District (HCD)

- Legislation OHA Part V, Sections 39 41
- Municipal decisions under Part V comply with prescribed principles (unknown)
- Municipality may undertake study of area for HCD
  - Section 40 (2) defines scope of study:
    - Area character
    - Boundary
    - Objectives of designation and context of HCD Plan
    - Changes to municipal official plan and by-law
  - MHC must be consulted on HCD study
- Municipality may restrict alterations, demolition and new buildings in study area for up to 1 year
  - Subject to appeal to LPAT
  - Not recommended unless there is an emergency

# Designating a Heritage Conservation District (HCD)

- Legislation OHA Part V, Sections 39 41
- Municipality may designate an area as a HCD
  - Must inform the public and have at least one public meeting
  - MHC must be consulted on HCD designation
  - Subject to appeal LPAT
- Municipality must have policies in its Official Plan permitting HCDs
- In designating a HCD, the municipality must also adopt a HCD Plan
  - Plan content defined by OHA 41.1 (5)
    - Statement of HCD objectives
    - Statement of cultural heritage value of interest
    - Heritage attributes of the HCD and properties in the HCD
    - Policy statements, guidelines and procedures for managing change
    - List of minor alterations that do not require a heritage permit
- **EFFECT** Once the HCD established, a heritage permit required for:
  - Exterior alterations;
  - Erection, demolition or removal of any heritage attribute of a property
  - Municipality may not pass by-laws or undertake works contrary to HCD plan

## Designating a Heritage Conservation District (HCD)

- HCD do not have to be large areas For example:
  - Brock Avenue in Centre Wellington Township (Fergus) 6 properties & street





# Altering a Property in a Heritage District — OHA Part V

Protection – Manage change consistent with the District Plan

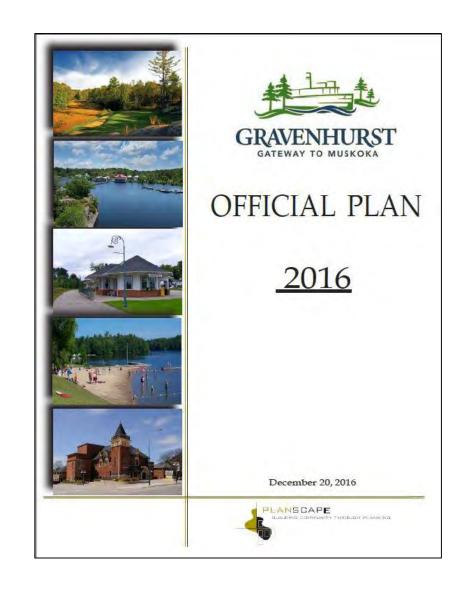
- **Legislation** OHA Section 42:
  - Council approval required to alter a Part V designated property
  - Application for a Heritage Permit to alter
    - with plans as required by Council and as prescribed by regulation (unknown at this time)
  - Council issues notice receipt of complete application
  - Council must decide within 90 days of notice or alteration deemed approved;
    - No consultation with MHC required
  - Council may:
    - Approve
    - Approve with conditions
    - Refuse
  - Owner may appeal Council's decision to LPAT, which renders final decision

# Planning - Policy & Applications

Effect: Municipal Planning can support heritage conservation

### Planning - Policy Reviews

- Official Plan & other Planning Instruments
  - When reviews are undertaken, seek input into planning documents that may have heritage implications
  - Can recommend amendment to existing policies



## Planning - Application

- Planning Development Applications
  - Monitor applications affecting properties on heritage register
    - Some municipalities require heritage impact assessments with application
      - Assesses impact on heritage values
      - measures to address adverse impacts
  - Be prepared to respond quickly
    - Can include recommendations for:
      - modifications
      - Conditions
      - Must be based on heritage issues





Protection – Strongest tool for protecting a heritage resource

- **Legislation** OHA Section 37:
  - Council may pass by-laws for heritage easements
    - Enter into with the consent of the owner usually in connection with:
      - A planning application
      - A grant
      - Property tax relief
      - Sale of surplus municipal heritage property
    - Placed on title
    - Runs in perpetuity
    - Municipal enforcement
    - Decision of council final; no appeal
    - Municipality must consult with its MHC

#### • Content:

- Reasons for identification
- Photographs
- Requires maintenance & repair by owner
- Permitted alterations
- Property be insured
  - Municipality a named party
  - Proceeds used to restore/reconstruct
- Municipality may reconstruct if owner fails; charge to owner
- Control signage
- Possible plaques on property

### • Examples:



Maple Leaf Gardens, City of Toronto



Farm house, Town of Georgina

# Heritage Property Standards

Effect: Ensure maintenance of heritage property

### Heritage Property Standards

- **Legislation** OHA Sections 35.3 & 45(1):
  - Council may pass & enforce by-laws for designated properties:
    - Prescribing minimum standards for maintenance of property's heritage attributes;
    - Require that property which does not comply with the standards be repaired
    - Municipality must have a standards by-law under the Building Code already in place
  - Municipality does not have to consult with its MHC on this but MHC can suggest examples where municipalities have such standards

### Heritage Property Standards

#### • Example:

- City of Toronto Minimum standards. Municipal Code 629-44
  - In addition to the minimum standards for the maintenance and occupancy of property in the City as set out in this chapter, the owner or occupant of a Part IV Heritage Property or a Part V Heritage Property shall:
    - A. Maintain, preserve and protect the <u>heritage attributes</u> so as to maintain the heritage character, visual and structural heritage integrity of the building or structure.
    - B. Maintain the property in a manner that will ensure the protection and preservation of the heritage values and <u>attributes</u>.
  - The by-law then addresses repair and replacing of heritage attributes.

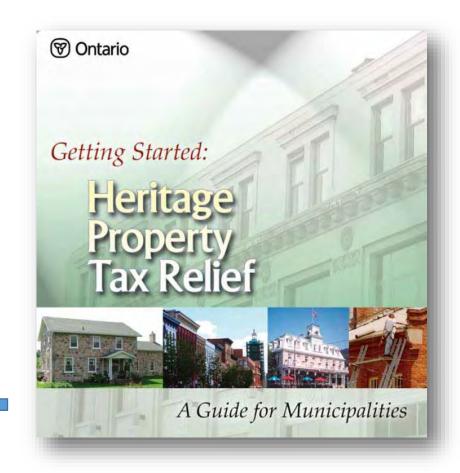
# Property Tax Reduction / Heritage Grants

Effect: Financial incentive for heritage protection

### Property Tax Reductions / Heritage Grants

#### Legislation

- OHA Sections 39 (grants), Municipal Act (taxes):
  - Grants
    - Council may provide grants to designated property owners for the cost of alterations
    - Council can specify the type appropriate alterations
  - Property tax reductions
    - Council may reduce property taxes by 10% 40%
    - Council may specify eligibility criteria
    - Province shares the cost of the education tax
- Municipality does not have to consult with its MHC on this but MHC can suggest examples



# Research

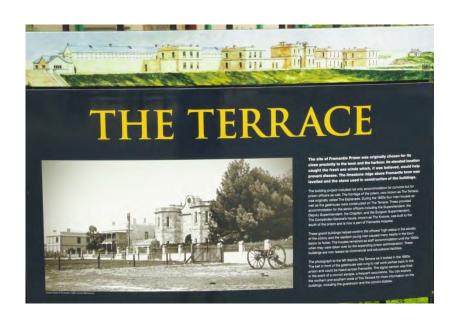
### *Research*: Reasons

- Designation/listing
  - Criteria Regulation 09/06
    - Values
      - Design or physical
      - Historical or associative
      - Context
  - Research should document one or more value
  - Example Toronto Conn Smythe House & Carnegie Library
- Research for designation → defensible LPAT

### *Research*: Reasons

- Education
  - Plaquing
  - Information to property owners
  - Walking tours/brochures





### Research: General Advice

### Stay focused

- What criteria does the property meet for designation
  - Design
  - Associative
  - Contextual
- What are the heritage values & attributes

#### Research must be defensible – LPAT

Your research could be challenged

### Keep an open mind

Pet cemetery experience

### Research: General Advice

• Pet cemetery - Aurora









# Research: Management

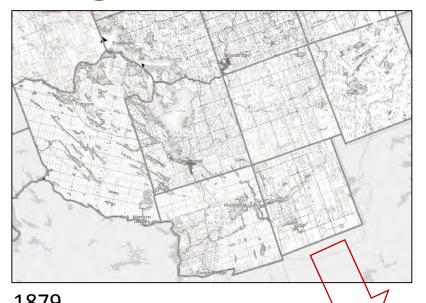
#### Handout - 3

Research – Addres	s:		
Topic	Details	Specifics	Action/Findings
		Building	
611 NG 11	DI .	Landscape	
Site Visit	Photographs	Context	
		Adjacent/Nearby	
	Historic		
Maps	Topographic		
	Current		
Aerial Photos	Historic		
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	1851		
	1861		
	1871		
C	1881		
Census	1891		
	1901		
	1911		
	1921		
A	Historic		
Assessment Rolls	Current		
Danista Office	Abstract Index		
Registry Office	Survey		
Land Survey			
A	Provincial		
Archives	Local		
I Shanna	Photographs		
Library	Local Histories		
Discotonic	1837		
Directories	1843		

# Research: Understand your municipality

- When:
  - Surveyed
    - Township 1857 (Muskoka twp)
  - Municipal gov't established
    - Municipal Act (1850) County of Muskoka 1868
    - Gravenhurst Village 1878, town 1887
- Historical Development
  - Themes
  - Information sources
- Amalgamations/ restructuring

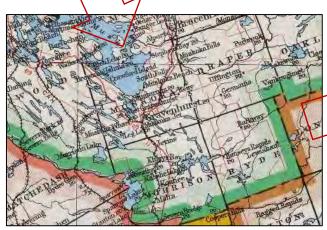
# Amalgamations/Restructuring

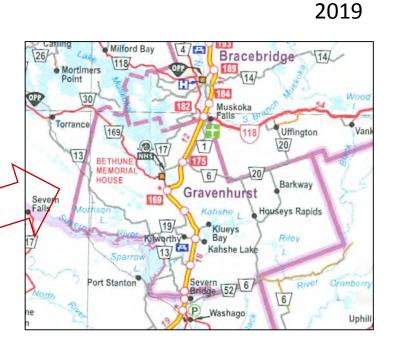


1950

Part of Muskoka County

1879 Guide Book & Atlas of Muskoka & Parry Sound





### Research:

- Where is this property?
  - Street Address (can change)
  - Legal Description e.g., Lot & Concession
  - Assessment Roll Number
  - PIN
- Sources:
  - Muskoka Maps
  - Clerk's Office Current Assessment Roll
  - Registry Office
- Legal Survey





150 John Street North, Gravenhurst
Part Lot 8, West Muskoka Road, Muskoka
Register Plan 8, Lot 7 East of John Street
PIN 48191 – XXXX
Roll No. 440201001105200

### Research:

- Who owned this property?
  - Owner's name may not have lived in the property
- Sources:
  - Registry Books Abstract index to deeds & mortgages
    - Registry Office now on line onland.ca
    - Ontario Archives historical books
  - Clerk's office current assessment roll
  - Historic assessment/collectors rolls
    - Ontario Archives / local archives –?
    - help determine who lived on property



# Research: Registry

Registry Books – Abstract index to deeds & mortgages – to establish chain of ownership

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# Research: Registry

- 2 Systems
  - Registry (historic)
  - Land Titles (recent)
- Abstract Index
  - Change in value
    - In urban areas may be indicator of development
- Can review individual instruments
  - Rarely do they add to the story
  - Attached survey may show building foot print
  - May explain why property changed hands

### Research: Assessment Rolls

#### Historic Assessment Rolls

• Cross reference with census

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# Research: Assessment/Tax Collector Rolls

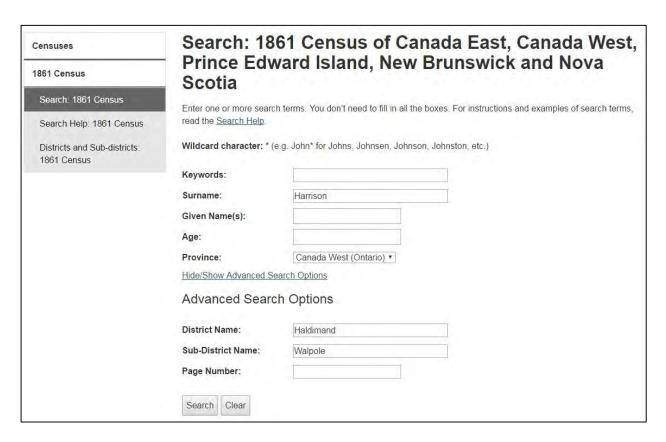
- Information obtained:
  - Assessment Roll
    - Name of owner; age occupation if resident
    - Name, age, occupation of tenant
    - Value of real property (land & buildings)
      - Annual changes in value ay indicate development
        - Caution check against value trends elsewhere
  - Collector's Roll
    - Name of owner
    - Value of property
    - Taxes collected annual change may indicate development

# Research: Census of Canada

- Taken once every ten years in 19<sup>th</sup> and early 20<sup>th</sup> century
  - Population (nominal)
  - Agriculture only 1851 & 1861 retained
- Begins 1851 (to identify individuals)
- Non-population information
  - varies by census
  - Varies in quality enumerators
- Some schedules/census records have been lost
- Made public after 90 years
- All on-line Library & Archives Canada
  - http://www.bac-lac.gc.ca/eng/census/Pages/census.aspx

# Research: Census of Canada

- Finding census records:
  - Search by name of head of household and census division and subdivision



# Research: Census of Canada

Was there a house on this property and who lived in it?

#### CENSUS OF CANADA - AVAILABILITY AND SOME INFORMATION

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Notes: LAC - Library and Archives Canada website

### Research: Census

• Was there a house on this property and who lived in it? – 1881 example

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### Research: Census

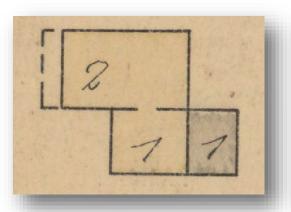
• 1891 – Gravenhurst - example

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# Research: Maps

1888, revised 1904

- What was on this property?
- Sources:
  - Maps & insurance plans
    - Revisions often paste overs
  - Historic aerial photographs







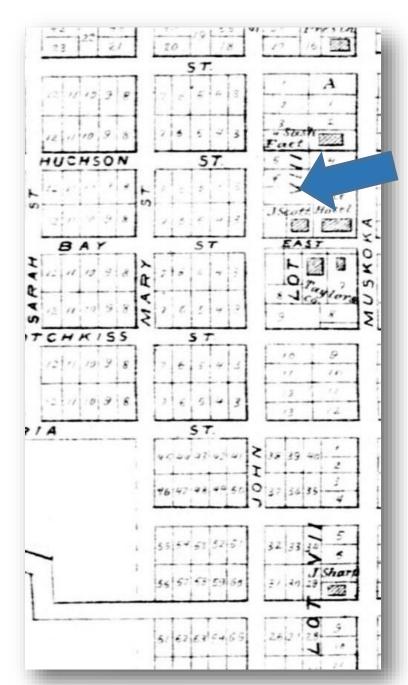
1888

2013

### Research:

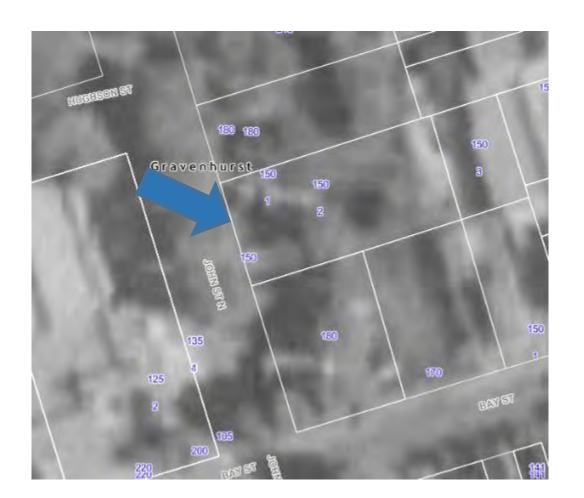
- What was on this property?
- Sources:
  - Maps & insurance plans
  - Historic aerial photographs

1879 Guide Book & Atlas of Muskoka & Parry Sound



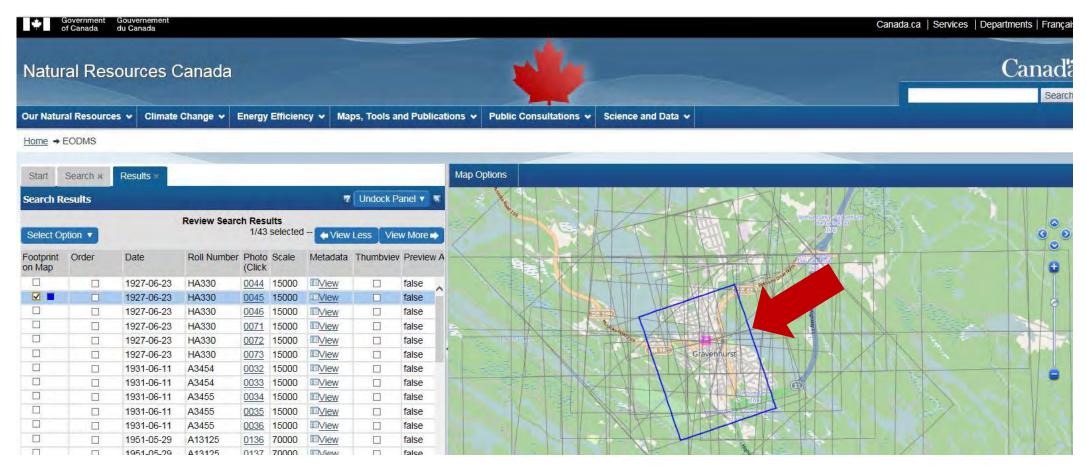
### Research:

- What was on this property?
- Sources:
  - Maps & insurance plans
  - Historic aerial photographs



### Research: Air Photos

National Airphoto Library: - 1927 earliest for Gravenhurst - charge



### Research: Exteriors

- What do the buildings and landscape look like?
- Sources:
  - Google Streetview
  - Your on-site photography
    - Do not venture onto property without owner's permission
- Significant landscape features



2013



### Research: Interiors

- What do building interiors look like?
- Sources:
  - Websites
    - · Realtors' website if property sold
  - Your on-site photography
    - Do not venture onto property unless you have the owner's permission



Recent interior view
Peterborough House from
realtor's website

# Research: Photographs

 What did the buildings & landscape look like? – old photographs

#### • Sources:

- Websites
- Museums
- Local histories
  - Tweedsmuir histories
- Libraries
- Public Archives





1890

1927



# Research: Newspapers

- Scanned digital images of historic newspapers
  - Searchable by last name of owner
  - Local improvements column may specify construction activity
  - Obituary may discuss the contribution a person made to the community
- Sources:
  - Public Archives
    - Gravenhurst Archives
    - Ontario Archives

Example – Construction of a building on Main Street,

Newmarket - 1863



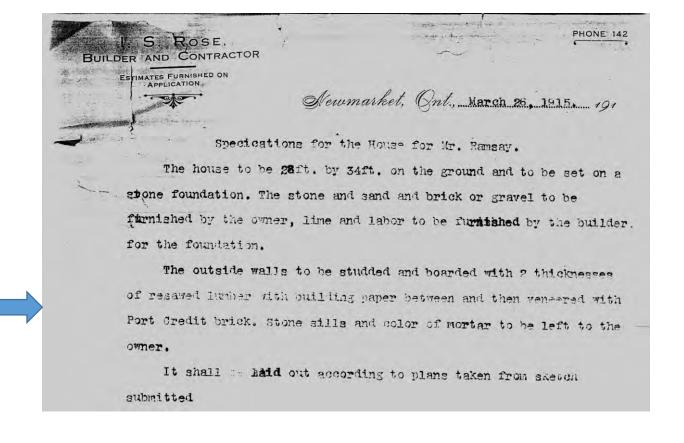
#### Local Improvements.

Some idea of the rapid progress Newmarket is making the present season may be learned from the number of buildings now in course of construction and contemplated erection this season. Mr. Joseph Millard, since the fire in December last, has built an immense workshop in which he has fitted up a powerful engine for driving machinery, and which is now in successful operation. He is also building two large brick stores, three stories high, on Main-street - a credit alike to the proprietor and the workmen, and decided improvement to the village

# Research: Property Owners

May provide useful documentary information

Example — Building Contract for a house in Sharon, Ontario - 1915

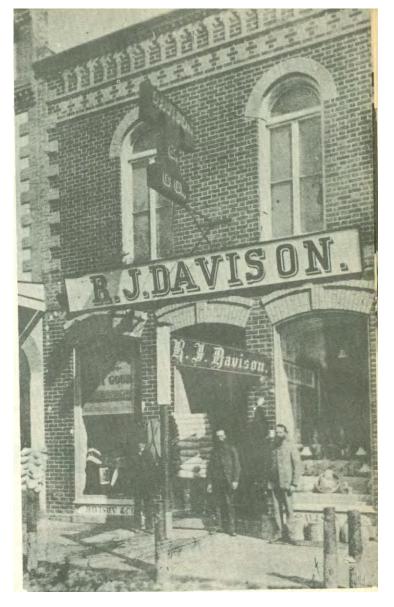


### Research: Local Histories

- May provide useful documentary information including possibility of photographs
- Be careful about myths

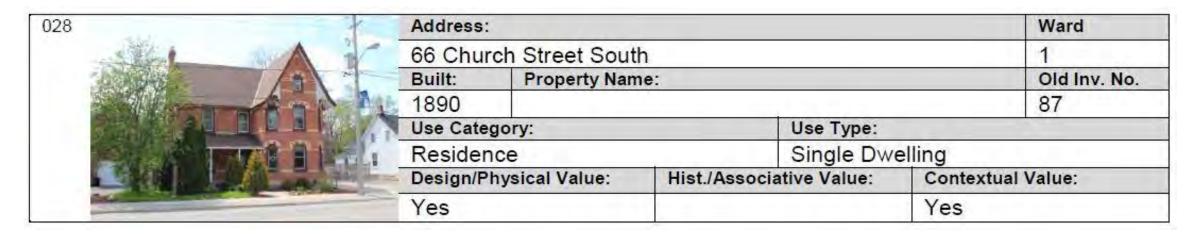
Example – Historic Photograph of Building not in local archives





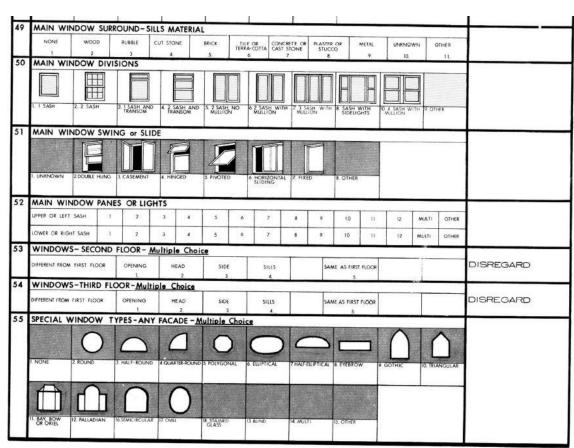
### Research: Prior Research

- Check for prior research
  - Does the research confirm what you have found?



### Research: Architectural Features

- Other Sources:
  - Biographical Dictionary of Canadian Architects (on line)
    - www.dictionaryofarchitectsincanada.org
  - Institutional/business archives
  - Architectural style books
  - Cdn Inventory of Historic Bldgs Recorder
    - http://ip51.icomos.org/~fleblanc/projects/1971 1979 PC/p pc cihb inventory form.pdf



# Research: Pulling it together

Compiling the report

68 Baby	Point Road (Conn Smythe House)
ADDRESS	68 Baby Point Road (north side between Fleur Place and Humbercrest Boulevard)
WARD	13 (Parkdale High Park)
LEGAL DESCRPTION	Plan 2313, Lot 20 and Part Lot 3 HR
NEIGHBOURHOOD/COMMUNITY	Lambton Baby Point
HISTORICAL NAME	Conn Smythe House
CONSTRUCTION DATE	1926-27
ORIGINAL OWNER	Conn Smythe, contractor, managing director, Maple Leaf Gardens
ORIGINAL USE	Residential (Single family house)
CURRENT USE*	Residential (single-family house)  This does not refer to permitted use(s) as defined by the Zoning By-law
ARCHITECT/BUILDER/DEISGNER	George Roper Gouinlock (architect); builder not found
DESIGN/CONSTRUCTION/MATERIALS	Stucco cladding with timber and stone detailing
ARCHITECTURAL STYLE	English Revival
ADDITIONS/ALTERAIONS	See Section 3
CRITERIA	Design/Physical, Historical/Associative & Contextual
HERITAGE STATUS	Cultural Heritage Evaluation
RECORDER	Wayne Morgan, Heritage Planner
REPORT DATE	May 2016







# Research: Pulling it together

• Compiling the report – Regulation 9/06

De	esign or Physical Value	
j,	rare, unique, representative or early examples of a style, type, expression, material or construction method	x
ii.	displays high degree of craftsmanship or artistic merit	X
iii	. demonstrates high degree of scientific or technical achievement	N/A

Historical or Associative Value	
<ul> <li>direct associations with a theme, event, belief, person, activity, organization or institution that is significant to a community</li> </ul>	х
ii. yields, or has the potential to yield, information that contributes to an understanding of a community or culture	N/A
iii. demonstrates or reflects the work or ideas of an architect, artist, builder, designer or theorist who is significant to a community	х

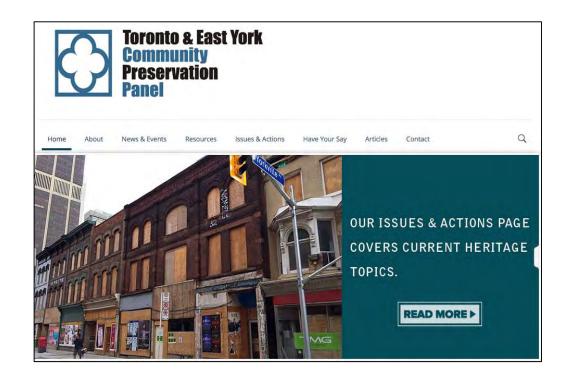
Contextual Value	
i. important in defining, maintaining or supporting the character of an area	X
ii. physically, functionally, visually or historically linked to its surroundings	X
iii. landmark	N/A

- MHC public outreach / education program -
  - Not a requirement under the OHA
  - Purpose
  - Target audience Heritage property owners, public, other?
  - Method of Delivery Brochures, Doors Open, Digital, seminars
  - Alliance with other organizations
  - Keep Council informed of your programs / involve Council
  - Successes
  - Lessons learned

- E.g., public talks and presentations in association with other municipal agencies (libraries, museums, historical/genealogical societies, neighbourhood groups)
- Goals creating interest in municipal heritage & value of conservation



- Utilizing social media all platforms
- Goal of transparency & encouraging engagement in process (Have Your Say")

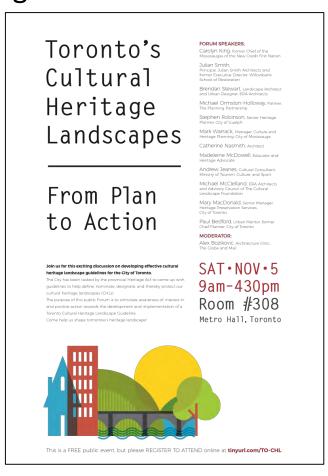




- Collaborate with other agencies, stakeholders in holding local events
  - Doors Open
  - Jane's Walk
  - Forums, lectures, etc





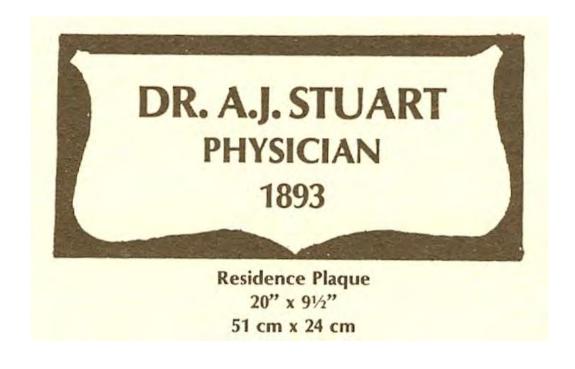


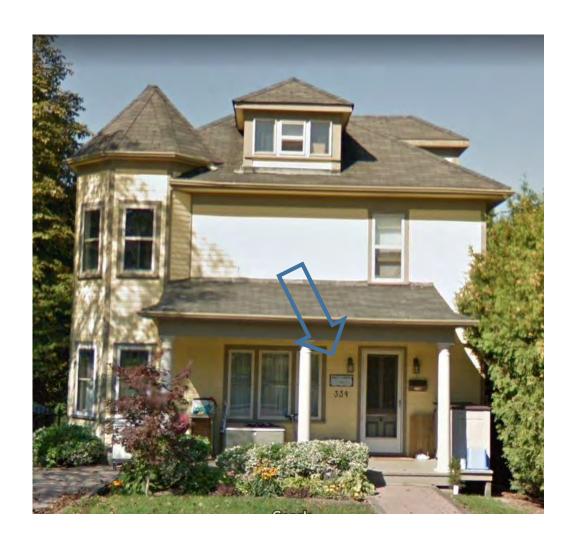
#### Outreach:

- Utilize local media form relationships with reporters, editors
- Focus on information issues (demolition by neglect, heritage policies, etc)
- Caution not critical of Council decision



• Plaques - Newmarket





• Plaques - Brampton





Information Brochures -Ajax

#### Ontario Regulation 9/06: Criteria for determining cultural heritage value or interest

In order to be designated under Part IV (Section 29) of the Ontario Heritage Act, a property must be evaluated using a set of provincially regulated criteria. If a property is deemed to satisfy one or more of the nine criteria below, heritage designation is warranted.

#### 1. Design or Physical Value

#### The property:

- Is a rare, unique, representative or early example of a style, type, expression, material or construction method;
- displays a high degree of craftsmanship or artistic ment; or
- demonstrates a high degree of technical or scientific achievement.

#### 2. Historical or Associative Value

#### The property:

- has direct associations with a theme, event, belief, person, activity, organization or institution that is significant to a community;
- yields, or has the potential to yield, information that contributes to an understanding of a community or culture; or
- demonstrates or reflects the work or ideas of an architect, artist, builder, designer or theorist who is significant to a community.

#### 3. Contextual Value

#### The property:

- is important in defining, maintaining or supporting the Character of an area;
- ii. is physically, functionally, visually or historically linked to its surroundings; or
- iii. is a landmark,

#### Where can I get more information?

For more information, contact the Town of Ajax's Heritage Planner at 905-619-2529 x3200 or heritage@ajax.ca. The Heritage Planner can also provide general information on heritage conservation and land use planning. Additional information can be found on the Town's website at ajax.ca.

#### Frequently Asked Questions from Property Owners

#### Will designation restrict interior renovations or the use of my property?

Designation of interior features is very rare, so the vast majority of designated property owners are able to modify and redesign their interiors without seeking approval from the Town. Interior features are generally only included in designations for public buildings or in instances where an interior feature is so rare or special that it forms a critical component of the property's value. The use of your property is entirely regulated through the Town's Zoning By-Law, so heritage designation will have no bearing on the types of uses that are permitted.

#### Will designation prevent future development on my property?

Designation will not prohibit development on your property but it will give the Town a rolle in determining the form and level of development that is appropriate. If the proposed development has the potential to impact the property's heritage attributes and/or value, the owner will have to hire a qualified heritage consultant to undertake a Heritage Impact Statement (HIS) that will identify the impacts and provide recommendations for mitigation. The Town will consider the findings of the HIS in its decision of whether to permit the development. There are many good examples in Ajax where designated heritage properties have been incorporated into new developments.

#### Will designation impact the real estate value of my property?

There have been relatively few studies conducted on this topic but those that have occurred in Ontario have demonstrated a positive relationship between designation and real estate value. Several studies conducted at the University of Waterloo have shown that real estate values for designated properties are more resilient in times of market fluctuation and can increase at a faster rate than non-designated properties.

#### Will being designated affect my property insurance?

The cost of your insurance is based primarily on two principles: the level of risk and the type of coverage. Older properties may be subject to higher risk due to antiquated systems and materials, so risk is likely to be higher regardless of whether they

are designated. Similarly, some types of insurance, such as full replacement cost insurance, which provides for repair or replacement with "like kind and quality." can be more expensive than others. Since designation has no bearing on the type of coverage required, there should be no impact on insurance rates.

#### How can I have my property designated?

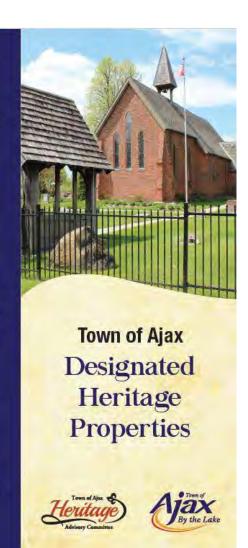
The first step is to contact the Town's Heritage Planner and to complete and submit a designation application form. Once the application is received by the Town, a Cultural Heritage Evaluation Report (CHER) will be commissioned. This CHER will be integral in influencing the Heritage Advisory Committee's recommendations on designation and Town Council's final decision. The designation process will take several months to complete and there will be no cost to the property owner.

#### Can my property be designated without my consent?

The OHA does not require that a municipality acquire a property owner's consent prior to designation. Despite this, the Town of Ajax has a practice of notifying property owners at the earliest opportunity of potential designation in attempt to gain their support. This also ensures that owners are actively engaged in the designation process and are able to collect any information that they may be seeking. In some cases where there are imminent threats of demolition or unsympathetic alteration, Town Council may have to act in the public interest, despite objections by the owner, to designate a significant heritage property.

#### Is it possible to have a heritage designation removed?

The OHA provides a clear process for the repeal of a designation by-law, so the potential to remove a heritage designation dose exist. It is, however, very rare for a municipal council to support such a request. The powers to remove a heritage designation are typically reserved for scenarios where properties are severely damaged by fire or other natural forces and the features that encompassed their heritage value have been destroyed. If a request to remove a heritage designation is refused by Town Council, the property owner may appeal to Council for a hearing before the Conservation Review Board (CRB), an independent provincial tribunal.



# Thank you

